

**Oxfordshire  
Safer Communities Partnership**

**Business Plan 2015-16**

## FORWARD

The Oxfordshire Safer Communities Partnership brings a range of partners together. We work collaboratively to prevent crime and anti-social behaviour across the county, making Oxfordshire a safer place for all of our communities. We do this by identifying local community safety priorities, through the four district Community Safety Partnerships, and by agreeing our shared community safety priorities, through the countywide partnership.

The community safety landscape has changed considerably since the Crime and Disorder Act became law in 1998. The act required public sector organisations to work together to prevent crime and anti-social behaviour, for the first time. Initially, community safety activity focused on tackling burglary, theft and robbery. These remain important issues, but there is now a much greater focus on protecting children and vulnerable adults, particularly those who may be exploited by others to commit crime or become victims of crime themselves. This means that we need to work together across the county to respond to nationally important issues, which impact locally on the safety of Oxfordshire's communities. This plan outlines our priorities to do this and how we will achieve them.

The Police and Crime Commissioner is crucial in supporting our work to prevent crime and provide support to victims of crime. We welcome the Commissioner's continued commitment to funding community safety activity across Oxfordshire that the countywide partnership distributes through:

- the four district Community Safety Partnerships, for their local crime priorities;
- the Youth Justice Service, for the delivery of restorative justice programmes and to prevent young people entering the criminal justice system; and
- Public Health, for the provision of treatment services to reduce the harm caused by alcohol and drug misuse.

Over the coming year the partnership will work more closely with the Oxfordshire Safeguarding Boards to prevent exploitation and abuse of vulnerable children and adults. We will also review our partnership structure to ensure that it remains fit for purpose given the changing community safety landscape. Protecting vulnerable adults and children are at the heart of our work to support victims, tackle offending and work with local communities to keep Oxfordshire safe.



Councillor Bill Jones  
Chairman. Oxfordshire Safer Communities Partnership

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## **INTRODUCTION**

### **What is the Oxfordshire Safer Communities Partnership?**

We are a countywide partnership that provides strategic direction for community safety activity in Oxfordshire. A key role of Oxfordshire Safer Communities Partnership (OxSCP) is to collaborate and pool resources to reduce crime and anti-social behaviour.

### **Purpose of the Business Plan**

This plan provides a brief summary of our achievements in the last year and sets out our priorities for the year ahead. It also provides information about how the partnership works. The law says we must produce an annual community safety agreement. This plan is our community safety agreement for Oxfordshire.

## **OUR VISION**

**WORKING TOGETHER TO REDUCE CRIME AND CREATE SAFER  
COMMUNITIES IN OXFORDSHIRE**

We will deliver this vision through the priorities identified in this plan. Oxfordshire is a low crime area. All our activity will include consideration of inclusivity and access to Oxfordshire services by minority and vulnerable groups. We are committed to work together to ensure that crime levels remain low and that we continue to improve the safety of our communities.

## SOME OF OUR ACHIEVEMENTS IN 2014-15

### RAISING AWARENESS OF CHILD SEXUAL EXPLOITATION

The district community safety partnerships developed local child sexual exploitation action plans to increase awareness of the risks amongst their local communities, including local businesses, schools, practitioners and local community groups. Activities included a national human trafficking conference and training for over 500 front line staff on behalf of the Oxfordshire Safeguarding Children Board.

### RESTORATIVE JUSTICE

Our Youth Justice Service has developed successful restorative justice programmes, effectively diverting young people out of the criminal justice system. This year they gained the Restorative Justice Quality Mark in recognition of their achievements.



### 2014/15 PRIORITIES

- Tackling abuse and exploitation
- Reducing violent crime
- Targeting patterns of offending
- Dealing with anti-social behaviour
- Improving efficiency and effectiveness

### SUPPORTING YOUNG PEOPLE

Each district community safety partnership delivers a range of youth diversion projects that have successfully reduced anti-social behaviour and improved the safety of town centres at night.

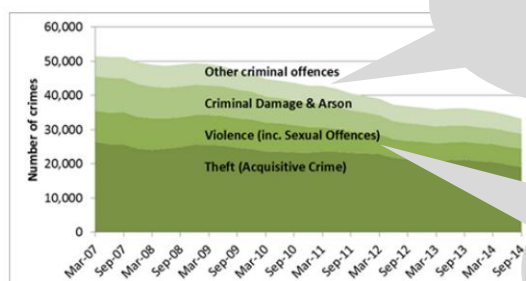
West Oxfordshire SKATE provides outreach work, drug and alcohol advice and supports young people into employment.

Cherwell Youth Activators engages over 6,000 young people in sport and positive activities in local parks.

South & Vale DAMASCUS provides street based workshops and community action teams currently diverting over 60 young people from involvement in anti-social behaviour.

Oxford City Council's Positive Futures programme provides activities for vulnerable young people. This includes a summer programme across the city.

### OVERALL CRIME IN OXFORDSHIRE



OVERALL CRIME

**18%**

reduction  
2011-2014

VIOLENT CRIME

**15%**

reduction  
2011-2014

### DOMESTIC ABUSE CHAMPIONS

We have collectively reviewed the governance of our domestic abuse work and identified the need to support the, already successful, domestic abuse champions network to transfer to a social enterprise. The network trains and supports champions in a range of agencies, aiming to reduce the number of agencies a victim has to contact to get the help they need. The new social enterprise developed by the Reducing the Risk charity has created such a successful network that it is now being rolled out across the Thames Valley area.



### ASPIRE

This project provides volunteering, education training and employment opportunities with specialist support to ex-offenders as they leave prison and reintegrate into the community.

**43**

clients

**2%**

clients re-offend

**19%**

clients employed

**100%**

maintained housing status

We provide quarterly performance data and an annual report to the Police and Crime Commissioner in July

## OUR PRIORITIES FOR 2015-16

### How the priorities are agreed

Each year we produce a strategic intelligence assessment for Oxfordshire. The assessment is a snapshot of crime and community safety. It describes future threats and opportunities and helps us to understand crime and disorder issues. The assessment uses data from Thames Valley Police, the Home Office and the Office for National Statistics. Together with the strategic objectives of the Police and Crime Commissioner (PCC) and the priorities of each district Community Safety Partnership (CSP) it forms the evidence base for the development of countywide priorities.

#### Further Information: Evidence for Shared Priorities

Appendix 1:	OxSCP Strategic Intelligence Assessment 2015/16
Appendix 2:	Police and Crime Commissioner Strategic Objectives
Appendix 3:	District and City Community Safety Partnership Plans and Priorities

### Partnership Priorities 2015-16

Our priorities for 2015-16 are to:

- Reduce anti-social behaviour
- Reduce the amount of serious violence and alcohol related disorder, particularly in the night time economy
- Prevent youth offending
- Reduce the level of reoffending
- Reduce the risk of domestic abuse and human exploitation
- Reduce the harm caused by alcohol and drugs misuse
- Reduce the risk of radicalisation

## Delivering the Priorities

Figure 1: OxSCP Priorities 2015-16

PCC Strategic Objectives	Oxfordshire Safer Communities Partnership Shared Priorities	Lead Agency	Activity & Measure
Cut crimes that are of most concern to the public and reduce reoffending	Reduce anti-social behaviour	Community Safety Partnerships (CSPs)	District level teams tackle local anti-social behaviour targeted at an individual, group, or community, as well as environmental crime.  <b>Measure:</b> Number of ASB incidents reported to the police and district councils by location and type (direction of travel measure)
	Reduce the amount of serious violence and alcohol related disorder, particularly associated with the night time economy	CSPs	Harm reduction, education and diversion initiatives through the district-level community safety partnerships  <b>Measure:</b> Reduce violence against a person
	Prevent youth offending	Youth Justice Service	Deliver a range of services to prevent offending and reoffending by young people across Oxfordshire  <b>Measures:</b> Reduce the number of first time entrants to the Youth Justice Service Reduce the rate of custodial sentencing per 1,000 of the 10-17 year old population
	Reduce the level of reoffending	Community Rehabilitation Company	Tailored interventions to reduce reoffending in adults across Oxfordshire  <b>Measure:</b> Reduce the rate of re-offending by those on the IOM cohort (change in arrests)
	Reduce the harm caused by alcohol and drugs misuse	Public Health	Provision of a range of services, including treatment services, to tackle alcohol and substance misuse across Oxfordshire  <b>Measures:</b> Increase in successful completion of non-opiate drug treatment of adults (rolling 12 month basis) Increase in successful completion of opiate drug treatment of adults (rolling 12 month basis)

PCC Strategic Objectives	Oxfordshire Safer Communities Partnership Shared Priorities	Lead Agency	Activity & Measure
Protecting vulnerable people	Reduce the risk of domestic abuse and human exploitation	Oxfordshire Safer Communities Partnership	Tailored intervention and support services for victims of domestic abuse across Oxfordshire <b>Measure:</b> Reduce the assessed level of risk for high risk domestic abuse victims managed through the MARAC (Multi-Agency Referral Risk Assessment Conference)
		Oxfordshire Safeguarding Children Board	Support development and delivery of community engagement strand of Oxfordshire-wide child sexual exploitation strategy
		Oxfordshire Safer Communities Partnership/ CSPs	Modern Slavery: build evidence base to develop an Oxfordshire-wide strategic plan and district level delivery plans to tackle adult and child exploitation
		Oxfordshire Safer Communities Partnership/ CSPs	Influence the work of other agencies to support people with mental health needs who are victims of crime or potential perpetrators
Protect the public from serious organised crime, terrorism and internet based crime	Reduce the risk of radicalisation	Oxfordshire Safer Communities Partnership/ CSPs	Develop countywide strategic plan and district level delivery plans to prevent terrorism Support individuals at risk of radicalisation through the Channel Panel

Note: In addition to the shared priorities, the district CSPs are responsible for delivering local priorities which may include theft, burglary, robbery, rural crime, fraud/ cybercrime, as well as supporting multi-agency operations to tackle serious organised crime, managing CCTV for their area and other crime prevention measures.

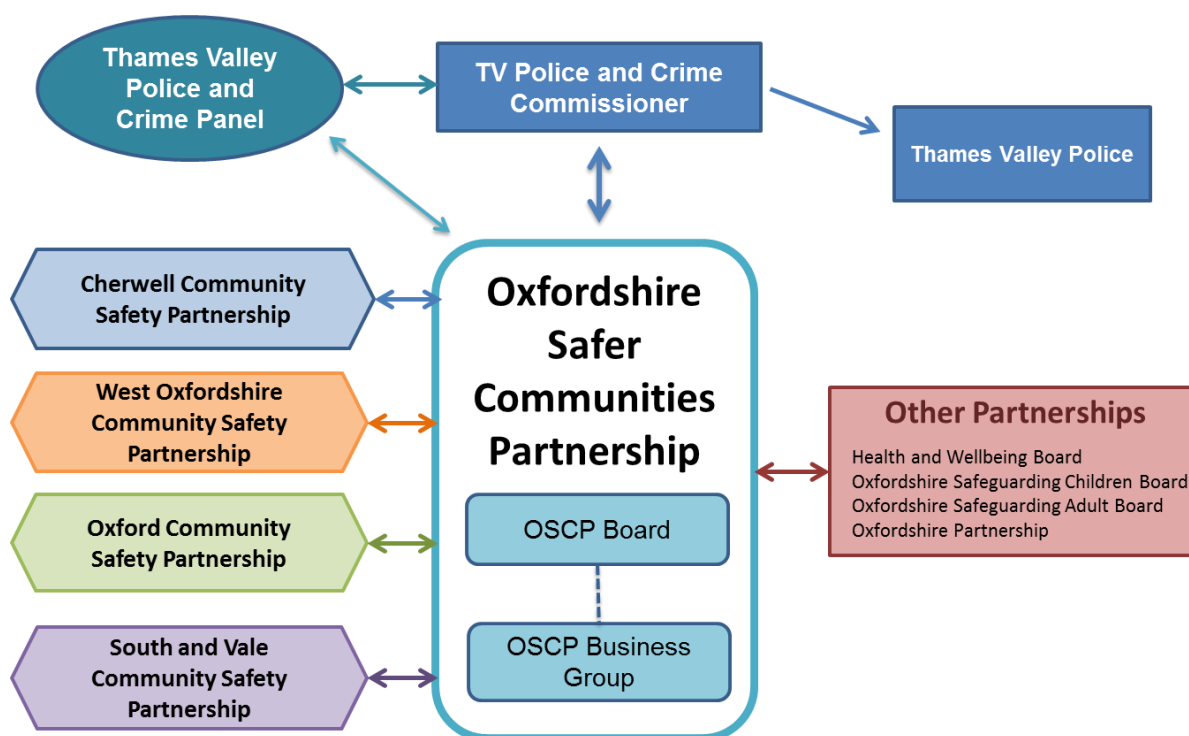


## WORKING IN PARTNERSHIP

### Oxfordshire Safer Communities Partnership (OxSCP)

Led by elected members and supported by council officers, we provide a collaborative approach to responding to our shared priorities. Representation on OxSCP includes the county council (children’s social care, fire and rescue, public health), the four district councils (who lead the district level CSPs), as well as the police, probation services, prison service, Clinical Commissioning Group and the voluntary sector. Our broad membership ensures strong links between other strategic partnerships, such as the Oxfordshire Safeguarding Children Board, the Oxfordshire Safeguarding Adults Board and the Health and Wellbeing Board

Figure 2: Oxfordshire Safer Communities Partnership Framework



The Oxfordshire Safer Communities Partnership elected-member-led Board and Business Group are central to the framework of the partnership; see figure 2 above. The role of the board is to identify and agree strategic community safety priorities that partners will address across Oxfordshire. This is a statutory function. The role of the business group is non-statutory. It provides the board with advice and guidance to assist it to fulfil its role and support delivery of the countywide priorities. This includes producing the strategic intelligence assessment; managing the business planning process; ensuring an information sharing protocol is in place and monitoring performance. Appendix 4 lists the members of both the board and the business group.

Oxfordshire County Council provides our secretariat function. The secretariat also oversees the development of the annual business plan; distribution of funding from the Police and Crime Commissioner; performance monitoring; and production of the strategic intelligence assessment.

**Further Information: Community Safety Partnership Websites**

Cherwell	<a href="http://www.cherwell.gov.uk">www.cherwell.gov.uk</a>
Oxford	<a href="http://www.saferoxford.org.uk">www.saferoxford.org.uk</a>
South and Vale	<a href="http://www.whitehorsedc.gov.uk">www.whitehorsedc.gov.uk</a>
	<a href="http://www.southoxon.gov.uk">www.southoxon.gov.uk</a>
West Oxfordshire	<a href="http://www.westoxon.gov.uk">www.westoxon.gov.uk</a>
OSCP	<a href="http://www.oxfordshire.gov.uk">www.oxfordshire.gov.uk</a>

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# Appendix 1 Oxfordshire Safer Communities Partnership Strategic Intelligence Assessment 2015/16 Executive Summary

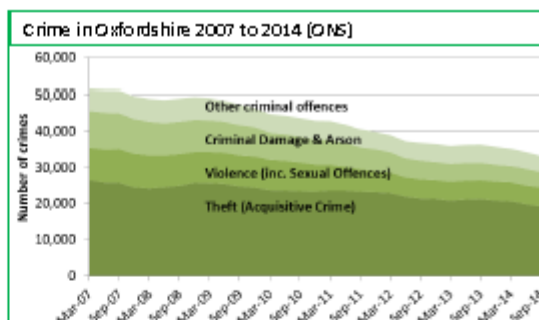
## 2. Executive Summary

### Key findings – Understanding Crime in Oxfordshire

- Office for National Statistics police recorded crime data shows that **overall crime in Oxfordshire is continuing to fall.**

- Between 2007 and 2014, overall crime in Oxfordshire fell **by over a third** (35%) and in the last three years, crime has fallen by 18%.

- In the year to September 2014, police recorded crime in Oxfordshire was around 33,200 and had fallen by just over 3,000 crimes or by 8.5% compared with the year to September 2013.



- The number of ONS police recorded crimes in Oxfordshire for most crime types was below that of the previous year with the exception of:
  - Sexual Offences:** the number of crimes in Oxfordshire increased by 19.7% (year to Sept 2013 compared with year to Sept 2014). This was slightly below the increase across England of 22%.
  - Theft from the Person:** the number of crimes in Oxfordshire increased by 3.8%. This was against the national trend of a decline of 24%.
  - Violence with Injury:** the number of crimes in Oxfordshire increased by 2.3%, below the national increase of 12%.
- Rates of crime that were above the national average in Oxfordshire to year ending Sept 2014, were **theft from a person, bicycle theft, shoplifting and other theft offences**. Rates of drug offences and other public order offences in Oxfordshire were similar to the national average.
- Comparing each of Oxfordshire's five districts with their "most similar areas" shows:
  - Cherwell:** the overall crime rate in Cherwell was similar to other comparator areas.
    - Crime types that were above average AND increasing in Cherwell were: Theft from a person; Shoplifting; Drugs offences and Possession of weapons.
  - Oxford:** is ranked second highest on overall crime in its group of statistical neighbours, just below Bristol and above areas including Southampton, Cambridge and Reading.
    - Crime types that were above average AND increasing in Oxford were: Bicycle theft and Shoplifting.
  - South Oxfordshire:** the overall crime rate in South Oxfordshire was below other comparator areas and there were no crime types that were above average.
    - There were increasing crime rates in South Oxfordshire for: Violence and sexual offences; Robbery; Theft from a person and Shoplifting.
  - Vale of White Horse:** the overall crime rate in Vale of White Horse district was below other comparator areas.

- There were increasing crime rates in Vale of White Horse for: Robbery; Burglary; Vehicle crime; Theft from a person; Shoplifting and Criminal damage.
  - **West Oxfordshire:** the overall crime rate in West Oxfordshire district was below other comparator areas and there are no crime types that were above average.
    - There were increasing crime rates in West Oxfordshire for: Possession of weapons and Public order.
- Other community safety and crime data shows that:
  - **Anti-Social Behaviour:** TVP data shows a decline in ASB by 189 Incidents across Oxfordshire (-1.8%) between Jan-Dec 2013 and Jan-Dec 2014.
  - **Alcohol:** Between November 2014 and February 2015, a total of 313 people attended Accident and Emergency departments in Oxfordshire (John Radcliffe hospital and Horton hospital) as a result of alcohol-related violence in the county. Almost half (49%) of people attending were either living in Oxford or injured through an incident in the city.
  - **Domestic Abuse:** recorded crime fell in Oxfordshire overall between 2013 and 2014 (April to Dec). Domestic Abuse Incidents increased over the same time period.
  - **Doorstep crime/rogue traders:** in 2013-14 a total of £864,344 was paid by victims to doorstep criminals in Oxfordshire. This was almost double the previous year's figure of £448,407 and included a large amount (£420,000) paid out by one victim, an incident that was referred to the National Fraud investigation team.
  - **Mental health:** Thames Valley Police made 347 detentions in Oxfordshire under Section 136 of the Mental Health Act in 2013/14. This represented an increase of 19% from the previous year. A pilot Street Triage project, involving mental health professionals working alongside police officers, is proving effective at reducing section 136 detentions and the number of people placed in custody as a place of safety.
  - **Re-offending:** Adult and juvenile re-offending rates each declined in Oxfordshire (proven re-offending Jan-Dec 2012 published 2014).
  - **Road Traffic Accidents:** There was a 7% increase in killed and seriously injured casualties between 2012 and 2013 in Oxfordshire. This was against the national trend (a 6% decline). The rate per million population in Oxfordshire remains above the regional and national averages. Speeding in both urban and rural remains a concern for local communities, identified from the Police Local Neighbourhood priorities.
- Looking ahead, key changes and challenges for community safety in Oxfordshire include:
  - the likely continuation in budget reductions within the context of an increasing population and
  - new types of threats including from Extremists and from Cyber-crime.
- Key legal/legislative changes include the Anti-Social Behaviour Crime and Policing Act 2014, Criminal Justice and Courts Act 2015 and a number of Bills including Modern Slavery and Serious Crime.

The full Strategic Intelligence Assessment can be found on the Oxfordshire Insight webpage.

<http://insight.oxfordshire.gov.uk/cms/oxfordshire-safer-communities-partnership-strategic-intelligence-assessment-2015>

## Appendix 2 Police and Crime Commissioner Strategic Objectives

The role of the Police and Crime Commissioner (PCC) includes working with the Oxfordshire Safer Communities Partnership and the community safety partnerships to achieve the shared objectives of tackling crime, the causes of crime, and supporting victims and offenders. Within Oxfordshire, the PCC has ring-fenced a portion of his budget for community safety activity. He gives this funding to the countywide partnership for allocation to various different projects and partnerships to reduce crime and anti-social behaviour across Oxfordshire. The expectation is that the work of the countywide partnership will support the PCC to deliver his strategic objectives that are outlined below.

Strategic Objective 1	Cut crimes that are of most concern to the public and reduce reoffending
Strategic Objective 2	Protecting vulnerable people
Strategic Objective 3	Work with partner agencies to put victims and witnesses at the heart of the criminal justice system
Strategic Objective 4	Ensure police and partners are visible, act with integrity and foster the trust and confidence of communities
Strategic Objective 5	Communicate with the public to learn of their concerns, help to prevent crime and reduce their fear of crime
Strategic Objective 6	Protect the public from serious organised crime, terrorism and internet based crime

To monitor this funding, the Oxfordshire Safer Communities Partnership has agreed a series of performance indicators with the Commissioner. These are set out in Figure 2 above, which also shows how the countywide priorities align to the Police and Crime Commissioner's Strategic Objectives.

For full details of the Police and Crime Plan visit [www.thamesvalley-pcc.gov.uk](http://www.thamesvalley-pcc.gov.uk)

### **Appendix 3 District and City Community Safety Partnership Plans and Priorities**

Each district level Community Safety Partnership (CSP) is responsible for publishing its own community safety plan. Each plan outlines how the CSP will engage with local communities to reduce crime and the fear of crime and their priorities for the year ahead. These plans are available on the websites below.

	<b>Website Link</b>
<b>Cherwell Community Safety Partnership</b>	<a href="http://www.cherwell.gov.uk">www.cherwell.gov.uk</a>
<b>Oxford Community Safety Partnership</b>	<a href="http://www.saferoxford.org.uk">www.saferoxford.org.uk</a>
<b>South and Vale Community Safety Partnership</b>	<a href="http://www.whitehorsedc.gov.uk">www.whitehorsedc.gov.uk</a>
	<a href="http://www.southoxon.gov.uk">www.southoxon.gov.uk</a>
<b>West Oxfordshire Community Safety Partnership</b>	<a href="http://www.westoxon.gov.uk">www.westoxon.gov.uk</a>

## **Appendix 4 Oxfordshire Safer Communities Partnership Board and Business Group Membership**

Members include representatives of organisations with a statutory responsibility for community safety, and groups key to shaping and delivering the community safety agenda.

### Oxfordshire Safer Communities Partnership Board:

Cherwell District Council  
Community Rehabilitation Company - Thames Valley North  
National Probation Service  
Oxford City Council  
Oxfordshire Clinical Commissioning Group  
Oxfordshire County Council: Children, Education & Families  
Fire and Rescue/ Trading Standards  
Public Health  
Policy Team  
South Oxfordshire District Council  
Thames Valley Police  
Vale of White Horse District Council  
Voluntary Sector – Reducing the Risk (Domestic abuse charity)  
West Oxfordshire District Council

### Oxfordshire Safer Communities Partnership Business Group

Cherwell District Council  
Community Rehabilitation Company - Thames Valley North  
National Probation Service  
HMP Bullingdon  
Oxford City Council  
Oxfordshire Clinical Commissioning Group  
Oxfordshire County Council: Early Intervention Service  
Oxfordshire Fire and Rescue  
Public Health  
Trading Standards  
Youth Offending Service  
South and Vale District Council  
Voluntary Sector - Reducing the Risk (Domestic abuse charity)  
Thames Valley Victims Service  
West Oxfordshire District Council



## Appendix 5 Resourcing

The total funding for Oxfordshire available from the Police and Crime Commissioner in 2015-16 is **£786,680** (this is £2,600 less than received in the previous year). In addition, £53k of the Commissioner's funding has been carried forward from 2014-15 to specifically support the community engagement strand of the Oxfordshire child sexual exploitation strategy.

We have approved the allocation of the funding for 2015-16 as set out in Figure 3 below. To monitor this funding, we have agreed a series of performance indicators with the Commissioner. These are set out in Figure 1 above.

Figure 3: Police and Crime Commissioner Funding

	2014-15 £	2015-16 £
<b>Public Health</b>	<b>181,127*</b>	<b>65,127</b>
<b>Youth Offending / Early Intervention Service</b>	<b>257,866</b>	<b>257,866</b>
<b>Community Safety Partnerships</b>	<b>350,323</b>	<b>350,323</b>
- <i>Cherwell</i>	64,180	64,180
- <i>Oxford</i>	121,063	121,063
- <i>South and Vale</i>	117,111	117,111
- <i>West Oxfordshire</i>	47,969	47,969
<b>Domestic Abuse (DA) and exploitation</b>	<b>n/a</b>	<b>111,000</b>
- <i>Support high risk victims of DA</i>		40,000
- <i>Violence Against Women and Girls Coordinator (VAWG) – including domestic abuse and exploitation of vulnerable adults and children</i>		45,000
- <i>DA Champions training</i>		16,000
- <i>FGM awareness raising</i>		10,000
<b>Strategic Intelligence Assessment (SIA)</b>	<b>n/a</b>	<b>up to 2,364</b>
<b>TOTAL</b>	<b>789,316</b>	<b>786,680</b>

\*just under £53k of the funding for 2014-15 will be carried forward to 2015-16 to support activity to prevent child sexual exploitation through the Oxfordshire Safeguarding Children Board child sexual exploitation subgroup.

## **Appendix 6 Related Plans**

A Thriving Oxfordshire: Oxfordshire County Council Corporate Plan 2013-14 to 2017-18

Oxfordshire Alcohol and Drugs Partnership Strategy 2015-2018

Oxfordshire Children and Young People's Plan 2013-14

Oxfordshire Domestic Abuse Strategy 2012-17

Oxfordshire Joint Health and Wellbeing Strategy 2012-16

Oxfordshire Local Transport Plan 2011-30

Oxfordshire Safeguarding Children Board - Tackling Child Sexual Exploitation Professionals' Handbook 2013

Oxfordshire Safeguarding Children Board (OSCB) Strategy to prevent Female Genital Mutilation 2014-2017

Oxfordshire Youth Offending Team Strategic Plan 2014-2016

Thames Valley Police Delivery Plan 2014-15

Trading Standards Service Strategic Plan 2013-14 to 2017-18